

CITY OF ST. GEORGE

ORDINANCE NO. 2014-07-001

AN ORDINANCE ADOPTING AMENDED AND UPDATED IMPACT FEE FACILITIES PLANS AND IMPACT FEE ANALYSES FOR CULINARY WATER, LOCAL & REGIONAL WASTEWATER, STORM DRAIN, TRANSPORTATION, PARKS & RECREATION, POWER, FIRE/EMS, AND POLICE; ADOPTING AMENDED AND UPDATED IMPACT FEES FOR SAID FACILITIES; ESTABLISHING CERTAIN POLICIES RELATED TO IMPACT FEES; ESTABLISHING SERVICE AREAS; AND/OR OTHER RELATED MATTERS

WHEREAS, City of St. George (the “City”) is a political subdivision of the State of Utah, authorized and organized under the provisions of Utah law; and

WHEREAS, the City has legal authority, pursuant to Title 11, Chapter 36a Utah Code Annotated, as amended (“Impact Fees Act” or “Act”), to impose Impact Fees as a condition of development approval, which impact fees are used to defray capital infrastructure costs attributable to growth activity; and

WHEREAS, the City has historically assessed Impact Fees as a condition precedent to development approval in order to assign capital infrastructure costs to development in an equitable and proportionate manner; and

WHEREAS, the City properly noticed its intent to prepare the Impact Fee Facilities Plans (“IFFPs”) and Impact Fee Analyses (“IFAs”) for Culinary Water, Local & Regional Wastewater, Storm Drain, Transportation, Parks & Recreation, Power, Fire/EMS, and Police Facilities; and

WHEREAS, the City has completed IFFPs and IFAs for Culinary Water, Local & Regional Wastewater, Storm Drain, Transportation, Parks & Recreation, Power, Fire/EMS, and Police Facilities which meet the requirements of State Law and City Ordinance; and

WHEREAS, the City and consultants retained by the City have reviewed and evaluated the land within the City boundaries and have determined the Service Area to be as follows:

- The Service Area for Culinary Water, Storm Drain, Transportation, Parks & Recreation, Fire/EMS, and Police include all areas within the City boundaries.
- The Service Area for Local Wastewater includes all areas within the City boundaries while the Service Area for Regional Wastewater includes all areas within the City, Ivins City, the City of Santa Clara, and Washington City.
- The Service Area for Power is shown in Exhibit A.

NOW THEREFORE, BE IT ORDAINED BY THE MUNICIPAL COUNCIL OF THE CITY OF ST. GEORGE, UTAH AS FOLLOWS:

SECTION 1 PURPOSE

This Impact Fee Ordinance establishes the City's Impact Fee policies and procedures and conforms to the requirements of the Utah Impact Fees Act, U.C.A § 11-36a ("the Act"). This Ordinance supersedes any prior Ordinances related to Culinary Water, Local & Regional Wastewater, Storm Drain, Transportation, Parks & Recreation, Power, Fire/EMS, and Police Impact Fees within their respective Service Area; provides a schedule of Impact Fees for differing types of land-use development, and sets forth direction for challenging, modifying and appealing Impact Fees.

SECTION 2 DEFINITIONS

Words and phrases that are defined in the Act shall have the same definition in this Impact Fee Ordinance. For purposes of this Ordinance, the following words and phrases shall have the following meanings:

1. "Impact Fee Facilities Plan" or "IFFP" means the City's Impact Fee Facilities Plans required by Section 11-36a-301 of the Act, which have been prepared in accordance with the Act and are to be adopted by passage of this Ordinance. The Impact Fee Facilities Plans are attached hereto as a part of **Exhibit B** and incorporated into this Ordinance by this reference.
2. "Development Activity" means any construction or expansion of building, structure or use, any change in use of building or structure, or any change in the use of land located within the Service Area that creates additional demand and need for Public Facilities.
3. "Development Approval" means any written authorization from the City that authorizes the commencement of Development Activity.
4. "City" means the City of St. George, a political subdivision of the State of Utah.
5. "Impact Fee" means a payment of money imposed upon Development Activity as a condition of development approval to mitigate the impact of the development on public infrastructure. "Impact Fee" includes development Impact Fees, but is not a tax, a special assessment, a hookup fee, a building permit fee, a fee for project improvements, or other reasonable permit or application fees.
6. "Impact Fee Analysis" or "IFA" means the City's written analysis required by Section 11-36a-303 of the Act. The Impact Fee Analyses are attached hereto as a part of Exhibit B and incorporated into this Ordinance by this reference.

7. "Project Improvements" includes but is not limited to site improvements and facilities that are planned and designed to provide service for development resulting from a Development Activity and are necessary for the use and convenience of the occupants or users of said Development Activity. "Project Improvements" do not include "System Improvements" as defined below.
8. "Proportionate Share" means the cost of public facility improvements that is roughly proportionate and reasonably related to the service demands and needs of a Development Activity.
9. "Public Facilities" means Culinary Water, Local & Regional Wastewater, Storm Drain, Transportation, Parks & Recreation, Power, Fire/EMS, and Police infrastructure improvements of the City for the City-Wide Service Area.
10. "Service Area" refers to a geographic area designated by the City based on sound planning and engineering principles in which a defined set of the City's public facilities provides service. The Service Area for Culinary Water, Storm Drain, Transportation, Parks & Recreation, Fire/EMS, and Police include all areas within the City boundaries. The Service Area for Local Wastewater includes all areas within the City boundaries while the Service Area for Regional Wastewater includes all areas within the City boundaries, Ivins City, the City of Santa Clara, and Washington City. The Service Area for Power is shown in Exhibit A.
11. "System Improvements" means both existing Public Facilities designed to provide services within the Service Area and to future Public Facilities identified in the IFFP that are intended to provide service to the Service Area. "System Improvements" do not include "Project Improvements" as defined above.

SECTION 3 WRITTEN IMPACT FEE ANALYSIS

1. Executive Summary. A summary of the IFA designed to be understood by a lay person (the "Executive Summary") is included in the attached Exhibit B and demonstrates the need for Impact Fees to be assessed on Development Activity. The Executive Summary has been available for public inspection at least ten (10) days prior to the adoption of this Ordinance.
2. Impact Fee Analysis. The City has commissioned the IFFPs and IFAs which identify the impacts upon Public Facilities required by anticipated Development Activity and the anticipated impacts on System Improvements required by anticipated Development Activity to maintain the established level of service for each Public Facility, demonstrate how such anticipated impacts are reasonably related to the anticipated Development Activity, estimate the proportionate share of the costs of impacts on System Improvements that are reasonably related to the Development Activity, and identify how the Impact Fees are calculated. Copies of the IFFPs and IFAs, as presented in Exhibit B

hereto, have been available for public inspection at least ten (10) days prior to the adoption of this Ordinance.

3. Proportionate Share Analysis. In connection with the IFFPs and IFAs, the City has prepared a Proportionate Share analysis which analyzes whether or not the proportionate share of the costs of Public Facilities is reasonably related to new Development Activity. The Proportionate Share analysis identifies, as applicable: (a) the costs of each existing Public Facility that has excess capacity to serve the anticipated development resulting from new Development Activity; (b) the cost of System Improvements for each Public Facility; (c) the manner of financing for each Public Facility (such as user charges, special assessments, bonded indebtedness, general taxes or funded grants) other than impact fees; (d) the relative extent to which Development Activity will contribute to financing the excess capacity of and System Improvements for each existing Public Facility by such means as user charges, special assessments or payment from the proceeds of general taxes; (e) the relative extent to which Development Activity will contribute to the cost of existing Public Facilities and System Improvements in the future; (f) the extent to which Development Activity is entitled to a credit against the Impact Fees because the Development Activity will dedicate System Improvements or Public Facilities that will offset the demand for System Improvements, inside or outside the proposed development; (g) any extraordinary costs in servicing the newly developed properties; and (h) the time-price differential inherent in fair comparisons of amounts paid at different times. A copy of the Proportionate Share analysis is included in the IFAs, which is included in **Exhibit B** and has been available for public inspection at least ten (10) days prior to the adoption of this Ordinance.

SECTION 4 IMPACT FEE FACILITIES PLAN

1. Impact Fee Facilities Plan. The City has developed the IFFPs which identify the existing levels of service, establish proposed levels of service, identify excess capacity to accommodate future growth at the proposed levels of service, identify demands placed upon existing Public Facilities by new development activity at the proposed levels of service, and identify the means by which the City will meet those growth demands. The City has chosen to use a planning horizon of six to ten years in preparing the IFFPs. The City has considered all revenue sources to finance the impacts on System Improvements, including grants, bonds, interfund loans, Impact Fees and anticipated dedication of System Improvements. The City's plan for financing System Improvements establishes that Impact Fees are necessary to maintain a proposed level of service that complies with Subsection 11-36a-302(1)(b) or 11-36a-302(1)(c) of the Act. The IFFPs have been prepared based on reasonable growth assumptions for the Service Area, and analyze the general demand characteristics of current and future users of the systems. Furthermore, the IFFPs identify the impact on System Improvements created by Development Activity and estimate the Proportionate Share of the costs of impacts on System Improvements that are reasonably related to new Development Activity. Said IFFPs are included in **Exhibit B** and are incorporated into this Ordinance by this reference.

SECTION 5 *IMPACT FEE CALCULATIONS*

1. Ordinance Enacting Impact Fees. The City Council will, by this Ordinance, approve Impact Fees in accordance with the IFFPs and IFAs.

a. Elements. In calculating the Impact Fees, the City has included the construction costs, land acquisition costs, costs of improvements, fees for planning, surveying, and engineering services provided for and directly related to the construction of System Improvements, and outstanding or future debt service charges if the City might use Impact Fees as a revenue stream to pay principal and interest on bonds or other obligations to finance the cost of System Improvements.

b. Notice and Hearing. In conjunction with the approval of this Ordinance, the City held a public hearing on _____, gave public notice of the IFFPs, said hearing and the City's intent to adopt this Ordinance at least ten (10) days before the date of said hearing by posting notice in at least three public places within the City, publishing notice in newspapers of general circulation in the City and on the Utah Public Notice Website, made a copy of this Ordinance, the IFFPs, the IFAs and the Executive Summaries available to the public on the City's website and at the City's offices, and placed copies of the IFFPs and Executive Summaries in each public library within the City, all in conformity with the requirements of Utah Code Annotated 11-36a-502 and 17B-1-111. After the public hearing, the City Council adopted this Impact Fee Ordinance as presented herein.

c. Contents of the Ordinance. The Ordinance adopting or modifying an Impact Fee contains such detail and elements as deemed appropriate by the City Council, including designation of the Service Area within which the Impact Fee is to be calculated and imposed. The Ordinance herein includes (i) a schedule of Impact Fees to be imposed, and (ii) the formula to be used by the City in calculating Impact Fees.

d. Adjustments. The standard Impact Fee may be adjusted at the time the fee is assessed due to inflation and/or in response to unusual circumstances, to fairly allocate costs associated with impacts created by a Development Activity or project, or due to a request for a prompt and individualized impact fee review for the development activity of the state or a school district or charter school and an offset or credit for Public Facilities for which an impact fee has been or will be collected. The standard Impact Fee may also be adjusted to ensure that Impact Fees are imposed fairly for Development Activities attributable to low income housing or other development activities with broad public purposes. The Impact Fee assessed to a particular development may also be adjusted should the developer supply sufficient written studies and data to the City showing a discrepancy between the fee being assessed and the actual impact on the system.

e. Previously Incurred Costs. To the extent that new growth and Development Activity will be served by previously constructed improvements, the Impact Fee may include Public Facility costs and outstanding bond costs related to improvements previously incurred by the City. These costs may include all projects included in the

IFFPs which are under construction or completed but have not been utilized to their capacity, as evidenced by outstanding debt obligations. Any future debt obligations determined to be necessitated by growth activity may also be included to offset the costs of future capital projects.

2. Developer Credits. Development Activity may be allowed a credit against Impact Fees for any dedication of land for a System Improvement, any building and dedication of some or all of a System Improvement, any dedication of a Public Facility that the City and the developer agree will reduce the need for a System Improvement, or a dedication of land for, improvement to or new construction of any System Improvement by the developer if the facilities are System Improvements or are dedicated to the public and offset the need for an identified System Improvement.
3. Impact Fees Accounting. The City will establish a separate interest-bearing ledger account for each type of Public Facility for which an Impact Fee is collected, deposit all Impact Fees in the appropriate ledger account, retain the interest earned on each account in the ledger account, and otherwise conform to the accounting requirements provided in the Impact Fees Act. Impact Fees collected prior to the effective date of this Ordinance need not meet the requirements of this section.
 - a. Reporting. At the end of each fiscal year, the City shall prepare a report pursuant to Utah Code Ann. §11-36a-601.
 - b. Impact Fee Expenditures. The City may expend Impact Fees pursuant to Utah Code Ann. §11-36-602 only for System Improvements that are (i) identified in the IFFPs and (ii) for the specific Public Facility type for which the fee was collected.
 - c. Time of Expenditure. Impact Fees collected pursuant to the requirements of this Ordinance are to be expended, dedicated or encumbered for a permissible use within six years of the receipt of those funds by the City, unless the City identifies in writing an extraordinary and compelling reason why the fees should be held longer than six (6) years and an absolute date by which the fees will be expended. Impact Fees will be expended on a First-In First-Out (“FIFO”) basis, with the first funds received deemed to be the first funds expended.
4. Refunds. The City shall refund any Impact Fees paid by a developer, plus interest actually earned, when (i) the developer does not proceed with the Development Activity and files a written request for a refund; (ii) the fees have not been spent or encumbered within the “Time of Expenditure” as defined herein; and (iii) no impact has resulted. An impact that would preclude a developer from a refund from the City may include any impact reasonably identified by the City, including, but not limited to, the City having sized facilities and/or paid for, installed and/or caused the installation of facilities based in whole or in part upon the developer’s planned Development Activity even though that capacity may, at some future time, be utilized by another development.

5. Other Impact Fees. To the extent allowed by law, the City Council may negotiate or otherwise impose Impact Fees and other fees different from those currently charged. Those charges may, at the discretion of the City Council, include but not be limited to reductions or increases in Impact Fees, all or part of which may be reimbursed to the developer who installed improvements that service the land to be connected with the City's system.
6. Additional Fees and Costs. The Impact Fees authorized hereby are separate from and in addition to user fees and other charges lawfully imposed by the City and other fees and costs that may not be included as itemized component parts of the Impact Fee Schedule. In charging any such fees as a condition of development approval, the City recognizes that the fees must be a reasonable charge for the service provided.
7. Fees Effective at Time of Payment. Unless the City is otherwise bound by a contractual requirement, the Impact Fee shall be determined from the fee schedule in effect at the time of payment in accordance with the provisions of Section 6 below.
8. Imposition of Additional Fee or Refund after Development. Should any developer undertake Development Activities such that the ultimate density or other impact of the Development Activity is not revealed to the City either through inadvertence, neglect, a change in plans, or any other cause whatsoever, and/or the Impact Fee is not initially charged against all units or the total density within the development, the City shall be entitled to recover the total Impact Fee pursuant the IFFPs and IFAs from the developer or other appropriate person covering the density for which an Impact Fee was not previously paid.

SECTION 6 IMPACT FEE SCHEDULES

1. Fee Adoption. The City hereby adopts the following as the Impact Fees in the Service Area:

CULINARY WATER IMPACT FEE SCHEDULE

METER SIZE (IN)	IMPACT FEE PER METER SIZE
3/4	\$1,211
1	\$2,616
1 1/2	\$8,683
2	\$13,975
3	\$31,486
4	\$55,706
6	\$125,944

STORM DRAIN IMPACT FEE SCHEDULE

	IMPACT FEE PER UNIT
RESIDENTIAL (PER DWELLING)	
Residential Single Family	\$512
Residential Multi-Family & Mobile Homes	\$329
NON-RESIDENTIAL (PER 1,000 SF)	
Commercial/Office	\$96
Industrial	\$91

LOCAL & REGIONAL WASTEWATER IMPACT FEE SCHEDULE

CONNECTION SIZE	REGIONAL FEE	LOCAL IMPACT FEE	TOTAL IMPACT FEE PER METER SIZE
3/4	\$909	\$161	\$1,070
1	\$1,964	\$347	\$2,311
1 1/2	\$6,518	\$1,152	\$7,670
2	\$10,491	\$1,854	\$12,345
3	\$23,636	\$4,178	\$27,814
4	\$41,818	\$7,391	\$49,209
6	\$94,544	\$16,711	\$111,255

FIRE/EMS IMPACT FEE SCHEDULE

	IMPACT FEE PER UNIT
RESIDENTIAL	
Residential Single-Family (per dwelling unit)	\$190
Residential Multi-Family (per dwelling unit)	\$280
NON-RESIDENTIAL	
Professional Office (per 1,000 square feet)	\$641
Commercial (per 1,000 square feet)	\$383
Manufacturing (per 1,000 square feet)	\$31

POLICE IMPACT FEE SCHEDULE

	IMPACT FEE PER UNIT
RESIDENTIAL	
Residential Single-Family (per dwelling unit)	\$86
Residential Multi-Family (per dwelling unit)	\$120
Mobile Homes (per dwelling unit)	\$131
NON-RESIDENTIAL	
Professional Office (per 1,000 square feet)	\$61
Commercial (per 1,000 square feet)	\$153
Manufacturing (per 1,000 square feet)	\$15

PARKS & RECREATION IMPACT FEE SCHEDULE

IMPACT FEE PER HOUSEHOLD (HH)	IMPACT FEE
Single Family	\$2,182
Multi Family	\$1,427

TRANSPORTATION IMPACT FEE SCHEDULE

ITE CLASSIFICATION	IMPACT FEE
RESIDENTIAL (PER UNIT)	
Single Family Homes (210)	\$905
Multi-Family (220)	\$629
Mobile Home Park (240)	\$472
LODGING (PER ROOM)	
Hotel (310)	\$773
Motel (320)	\$533
NON RESIDENTIAL (PER 1,000 SF)	
Church (560)	\$862
Supermarket (850)	\$6,191
Fast Food With Drive Thru (934)	\$23,470
Quality Restaurant (931)	\$4,766
Drive-In Bank (912)	\$7,429
Convenience. Mkt W/ Gas Pumps (853)	\$27,201
General Commercial/Shopping Center (820)	\$2,681
Specialty Retail Center (814)	\$4,193
General Office (710)	\$1,042
General Light Industrial (110)	\$659
Auto Parts (843)	\$3,339
Medical/Dental Office (720)	\$3,418
Business Park (770)	\$1,207
New Car Sales (841)	\$3,154
Free Standing Discount Super (813)	\$3,619
Hardware/Paint Store (816)	\$3,591
Home Improvement Store (862)	\$1,466
Electronic Superstore (863)	\$2,557
Apparel Store (876)	\$6,282
Manufacturing (140)	\$361

POWER IMPACT FEE SCHEDULE

RESIDENTIAL IMPACT FEE	
SERVICE DESCRIPTION	IMPACT FEE
100 Amp - 240/120 V	\$3,646
200 Amp - 240/120 V	\$4,504
400 Amp - 240/120 V	\$7,721

COMMERCIAL IMPACT FEE		
SERVICE DESCRIPTION	PANEL RATING	IMPACT FEE
Single Phase Service		
240/120 V	200	\$6,115
	400	\$12,230
Three Phase Service		
208Y/120 V	200	\$12,239
	400	\$24,479
	800	\$48,958
	1,200	\$73,437
	2,000	\$122,395
480Y/277 V	200	\$28,245
	400	\$56,490
	800	\$112,980
	1,200	\$169,469
	2,000	\$282,449

2. Maximum Supportable Impact Fees. The fee schedules included in the IFFPs and IFAs indicates the maximum Impact Fee set forth in **Exhibit B** which the City may impose on development within the defined Service Area and is based upon general demand characteristics and potential demand that can be created by each class of user. The City reserves the right under the Impact Fees Act to assess an adjusted fee to respond to unusual circumstances to ensure that fees are equitably assessed. Formulas that can be used to calculate this adjusted fee are set forth in Exhibit B.

SECTION 7 FEE EXCEPTIONS AND ADJUSTMENTS

1. Waiver for "Public Purpose". The City Council may, on a project by project basis, authorize exceptions or adjustments to the Impact Fees due from development for those projects the City Council determines to be of such benefit to the community as a whole to justify the exception or adjustment. Such projects may include facilities being funded by the state, school districts, charter schools, low income housing projects, or facilities of a temporary nature. The City Council may elect to waive or adjust Impact Fees in consideration of economic benefits to be received from the Development Activity.
2. Procedures. Applications for exceptions or adjustments are to be filed in writing with the City at the time the applicant first requests the extension of service to the applicant's development or property.

SECTION 8 APPEAL PROCEDURE

1. Subject to the time limitations as provided in Utah Code § 11-36a-702, any person or entity that has paid an Impact Fee pursuant to this Ordinance may challenge the Impact Fee as provided in Utah Code Ann. §11-36a-701 et seq., by filing:
 - a. A written administrative appeal to the City, setting forth the name of the person or entity challenging the impact fee or fees, the specific impact fee or fees challenged, evidence that the impact fee or fees challenged have been paid by the person or entity, and alleged grounds for such challenge. A written administrative appeal containing the information set forth herein and filed with the City Recorder shall constitute the necessary document for filing an administrative appeal as provided in Utah Code Ann. § 11-36a-703(2)(a). An administrative appeal shall be considered and decided by the City Council within thirty (30) days after the day on which the appeal is filed;
 - b. A request for arbitration as provided in Utah Code Ann. § 11-36a-705; or
 - c. An action in district court.

SECTION 9 MISCELLANEOUS

1. Severability. If any section, subsection, paragraph, clause or phrase of this Impact Fee Ordinance shall be declared invalid for any reason, such decision shall not affect the remaining portions of this Impact Fee Ordinance, which shall remain in full force and effect, and for this purpose, the provisions of this Impact Fee Ordinance are declared to be severable.
2. Interpretation. This Impact Fee Ordinance has been divided into sections, subsections, paragraphs and clauses for convenience only and the interpretation of this Impact Fee Ordinance shall not be affected by such division or by any heading contained herein.
3. Effective Date. Except as otherwise specifically provided herein, this Impact Fee Ordinance shall not repeal, modify or affect any Impact Fee of the City in existence as of the effective date of this Ordinance, other than those expressly referenced in Section 1 above. All Impact Fees established, including amendments and modifications to previously existing Impact Fees, after the effective date of this Ordinance shall comply with the requirements of this Ordinance. This Ordinance shall take effect ninety (90) days after the day on which it is approved by the City Council.

Adopted and approved this 10 day of July, 2014.

CITY OF ST. GEORGE

By: Jonathan T. Pike
Jonathan T. Pike, Mayor

[Seal]



Voting:

Gil Almquist	<i>absent</i>	Yea	<input type="checkbox"/>	Nay	<input type="checkbox"/>
Bette Arial		Yea	<input checked="" type="checkbox"/>	Nay	<input type="checkbox"/>
Joe Bowcutt		Yea	<input checked="" type="checkbox"/>	Nay	<input type="checkbox"/>
Jimmie Hughes		Yea	<input checked="" type="checkbox"/>	Nay	<input type="checkbox"/>
Michele Randall		Yea	<input checked="" type="checkbox"/>	Nay	<input type="checkbox"/>

Attest:

By: Christina Fernandez
City Recorder

Deposited in the office of the City Recorder this 11 day of July 2014.

Recorded this 11 day of July 2014.

EXHIBIT A
POWER SERVICE AREA

EXHIBIT B

IMPACT FEE FACILITIES PLANS & IMPACT FEE ANALYSES