



2020 Annual Action Plan

City of St. George
Economic & Housing Development
175 East 200 North
St. George, Utah 84770

Annual Action Plan
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Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

This Annual Action Plan is intended to satisfy the requirements for CDBG Entitlement Communities by describing the use of Community Development Block Grant (CDBG) funds by the City of St. George, Utah, for its 2020 CDBG Program Year, the second program year of the City's 2019-2023 Five-year Consolidated Plan. The Plan was prepared by the City of St. George's **Economic & Housing Development Department**, which administers the City's CDBG Program through its **Economic Development & Housing Coordinator - CDBG** personnel.

The City of St. George encourages agency collaboration and cooperation to improve program outcomes. Various non-profit agencies, such as the Five County Association of Governments, Dove Center or Family Support Center, will partner to benefit Switchpoint Community Resource Center, the building that was purchased by The City of St. George for the purpose of providing services to the homeless community. Switchpoint differs from a homeless shelter in that it provides a variety of services under one roof including: emergency shelter; emergency food pantry; general assistance with ID's and birth certificates; food stamps; Medicare; Medicaid; domestic violence; employment; resumé building; alcohol and addiction; work to success; parenting; budgeting; clothing vouchers; food vouchers; adult mentoring; and volunteer opportunities for the community.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The City of St. George has developed its strategic plan based on an analysis of the data presented in the *2019-2023 Consolidated Plan and the community participation and stake holder consultation process. Through these efforts, the City has identified two priority needs and associated goals to address those needs. The priority needs are: 1) Quality of life Improvements, and 2) Non-Housing Community Development. To provide for those needs, the goals during the 2020 program year are as follows:

- Increase and Expand Public Services LMI
- Increase and Expand Public Service Special Needs
- Promotion of Fair Housing
- Increase and Improve Access to Public Facilities

- Increase and Expand Capacity Public Infrastructure

**Due to the COVID-19 pandemic, the 2019-2023 Consolidated Plan was substantially amended in order to prevent, prepare for, and respond to coronavirus. The goals associated with the 2020 AAP will remain the same, however, if needed, funding will be re-focused on efforts to prevent, prepare for, and respond to coronavirus in accordance with the CARES Act.*

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The City has made significant contributions to provide safe, decent and affordable housing, a suitable living environment, and economic opportunities – especially for low- to moderate-income individuals in the community, through collaborative efforts with public, private, and non-profit community housing providers and service agencies. However, improving the quality of life for City citizens and non-housing community development remain some of the most prolific needs of St. George, as documented by the 2014-2018 Consolidated Plan and the 2017 Consolidated Annual Performance and Evaluation Report (CAPER).

The Consolidated Plan is a comprehensive document that describes the City's housing market conditions, identifies the need for affordable housing and community development, and provides strategies to address the needs over a five-year period. The CAPER provides an assessment of progress towards the five-year goals and the one-year goals of HUD entitlement grants CDBG. The City and its network of service providers are able to meet its goals in providing vital public services to its citizens, however there is ongoing need to continue support for low- and moderate-income households and the special needs population such as the elderly and homeless. Public infrastructure improvements and expansion and increased access to public facilities in needed due to rapidly growing population. As reported in the prior plan's CAPERs, the City has so far been able to accomplish the goals set forth by these needs.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

Citizen participation and consultation in the City's CDBG program are vital to its success. The City of St. George continues to work with key nonprofit organizations for consultation of the plan, and to encourage the participation of the citizens they serve, including low- and moderate-income residents who are the primary targets of their various HUD funded programs.

At a minimum, the City adheres to its adopted Citizen Participation Plan. In accordance with that plan, the City of St. George hosts training sessions, attends meetings, holds public meetings and hearings,

places copies of various CDBG plans and reports on the City's website, makes copies of the plans available for review in both draft and final forms, and accepts and incorporates citizen input and feedback. Along with the annual processes, the public is advised of all program planning activities, actions, and plan amendments, by published notices on the City's website and local newspaper. In order to improve program outcomes, the City of St. George also collaborates and cooperates with other governmental agencies as well as a number of profit and non-profit organizations to develop viable program activities. For all CDBG activities, the City of St. George works to provide full accessibility for the disabled and provides translation and hearing-impaired services for those who request them.

Citizen participation and involvement in the development of this Annual Action Plan has not only included the input taken at specifically noticed activities, but in many cases from either direct or indirect interactions with citizens and agencies otherwise involved with any activity associated with an objective of the City's CDBG program. Below is a list of efforts made by the City:

Citizen comments and questions are encouraged at all public meetings. For nonprofit organizations seeking CDBG funding, a funding workshop is hosted to explain the application process.

As the majority of PY2020 funding is being utilized to prevent, prepare for, and respond to the coronavirus pandemic, the City of St. George may temporarily utilize the waivers allowed by the CARES Act. As such, a 5-day public comment period will be held from 03/12/2021 to 03/17/2021 for the 2020 Annual Action Plan. A Public Hearing will be held on 03/18/2020.

05/06/2020: PY2020 Funding Workshop - overview of PY2020 CDBG program funding and potential CDBG-CV funding.

12/12/2020: Public Notice for the 5-day public comment period (in accordance with the CARES Act) to be held from 12/12/2020 to 12/17/2020 for the 2020 Annual Action Plan.

12/17/2020: Public Hearing to address comments by City residents on the 2020 Annual Action Plan.

1/28/2021: Public Notice for the 5-day public comment period (in accordance with the CARES Act) to be held from 1/28/2021 to 02/03/2021 for the 2020 Annual Action Plan.

02/04/2021: Public Hearing to address comments by City residents on the 2020 Annual Action Plan.

02/24/2021: Public Notice for the 5-day public comment period (in accordance with the CARES Act) to be held from 03/12/2021 to 03/17/2021 for the 2020 Annual Action Plan.

03/10/2021: Public Notice for the 5-day public comment period (in accordance with the CARES Act) to be held from 03/12/2021 to 03/17/2021 for the 2020 Annual Action Plan.

03/18/2021: Public Hearing to address comments by City residents on the 2020 Annual Action Plan.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

No comments were received.

6. Summary of comments or views not accepted and the reasons for not accepting them

No comments were received.

7. Summary

The 2019-2023 Consolidated Plan was substantially amended in 2020 in order to prevent, prepare for, and respond to coronavirus. The following 2020 Annual Action Plan is the second year of the substantially amended Consolidated Plan.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	ST. GEORGE, UT	
CDBG Administrator	ST. GEORGE	Economic & Housing Development Department

Narrative (optional):

No narrative necessary.

Consolidated Plan Public Contact Information

Genna Goodwin, Economic Development & Housing Coordinator - CDBG

Economic & Housing Development Department

City of St. George

175 East 200 North

St. George, Utah 84770

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AP-10 Consultation – 91.100, 91.200(b), 91.215(I)

1. Introduction

St. George is engaged in ongoing efforts to increase coordination among its local network of public, private, and non-profit organizations that deliver housing and social services to the community. Some activities to increase coordination to further the goals in this plan include consulting with the St. George Housing Authority on public housing development needs, coordinate strategy with the Five County Association of Governments and the Utah Balance of State CoC to help end homelessness in the City, lead a local consortium of local organizations to help address homelessness in the City, and support mental health agencies in the City to help address the causes of homelessness. The principal organizations are: DOVE Center, St. George Housing Authority, Southwest Center Mental Health, Utah Department of Workforce Service, Erin Kimball Foundation, Red Rock Center for Independence, Habitat for Humanity and the Five County Association of Governments.

As the administrator of HUD's CDBG program, the City's **Economic & Housing** Development Department acts as a hub for community and economic development in the area. Open lines of communication are maintained between the City and the area's many non-profit and social service agencies.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

Aside from keeping an open-door policy and maintaining ongoing communication with the area's many agencies and service providers, the City's **Economic & Housing** Development Department is engaged in a number of efforts and initiatives to enhance coordination among the community's governmental and service frameworks.

The City holds an annual CDBG workshop to give an overview of the CDBG program's purpose and goals. At this time, organizations also have the opportunity to give feedback on the community's needs.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

St. George partners with many groups in the area to implement housing services for the homeless. These groups include non-profit associations, local government entities, public schools, housing authorities, law enforcement, volunteer fire agencies, the faith community, and financial supporters.

The partnerships were created to maximize the resources available to homeless persons through the development and coordination of an effective and comprehensive continuum of care system addressing

services from homelessness prevention services, outreach services, emergency shelter, transitional housing, permanent supportive housing, and permanent affordable housing.

Monthly, the City's CDBG Administrator attends the Local Homeless Coordinating Committee (LHCC). This meeting is conducted by a member of the St. George City Council. The meetings are held in order to coordinate the varying services between government, non-profit and private partners in our community responsible for providing service options for citizens who may struggle with unemployment, housing, health and mental challenges. As a committee of 25 to 30 partners, we collaborate and try to maximize the limited resources we each have to serve the public. We utilize a statewide database system to keep track of those individuals and families that are most vulnerable and prioritize services according to the greatest need. For the past several years this has been a solid working model and has been successful.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS.

The City of St. George does not receive ESG funding. However, the City of St. George plays an integral part in the monthly Local Homeless Coordinating Council (LHCC). The LHCC coordinates with service agencies, mental health providers and assisted housing providers to increase the availability of affordable, safe and decent housing. The City acts as Chair for this council and gives direction to service agencies and developers of affordable housing based upon the need of the LHCC. Coordination among service providers has been enhanced as the City has taken lead and encouraged collaboration among the service agencies.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction’s consultations with housing, social service agencies and other entities

The following were involved with creating the 2019-2023 Consolidated Plan. Responses have not changed since that time.

1	Agency/Group/Organization	City of St. George
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The City of St. George is the lead agency in administering the CDBG program in the City.
2	Agency/Group/Organization	WASHINGTON COUNTY
	Agency/Group/Organization Type	Other government - County
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The City of St. George is located in and is the primary metro area of Washington County. The City and the County work closely together to address the needs of its citizens.
3	Agency/Group/Organization	FIVE COUNTY ASSOCIATION OF GOVERNMENTS
	Agency/Group/Organization Type	Other government - Local Regional organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Five County Association of Governments (FCAOG) is an association of local governments from the five southwestern counties of the State of Utah. Its mission it to plan, prepare and partner with federal, state and local governments to strengthen the role of southwestern Utah local officials in the execution of state and federal programs at the local level.

4	Agency/Group/Organization	St. George Housing Authority
	Agency/Group/Organization Type	Housing PHA
	What section of the Plan was addressed by Consultation?	Public Housing Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The St. George Housing Authority (SGHA) is the local public housing authority in St. George. It provides the City with consultation on public housing needs.
5	Agency/Group/Organization	St. George Public Works
	Agency/Group/Organization Type	Other government - Local Stormwater Maintenance
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	St. George Public Works Department works to minimize the effects of storm water and flood-hazards through maintenance and the use of policy and ordinances.
6	Agency/Group/Organization	Dixie Clean Storm Water Coalition
	Agency/Group/Organization Type	Regional organization Planning organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Dixie Clean Storm Water Coalition is formed from members of the surrounding local governments and St. George as well as local organizations. The Coalition works to minimize the effects of storm water in the region and reduce storm water pollution in local streams and rivers through public education and outreach.
7	Agency/Group/Organization	St. George Public Library
	Agency/Group/Organization Type	Public Library
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	St. George Library is part of the Washington County Library system. The Library provides public access to computers and access to the internet with no restrictions in regards to eligibility.
8	Agency/Group/Organization	United Way Dixie
	Agency/Group/Organization Type	Regional organization Resources
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	United Way Dixie assists with 2-1-1, a service that provides people with ways to get help and give help. Services that the program can help people who are in need connect to are health and human services, employment services, food assistance, shelter and housing services, utility assistance, and referrals to internet providers.
9	Agency/Group/Organization	Department of Workforce Services
	Agency/Group/Organization Type	Services-Employment Public Internet Access
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Department of Workforce Services has an Employment Center with a computer lab and staff available to help in job seeking and training.
10	Agency/Group/Organization	Intermountain Health Care
	Agency/Group/Organization Type	Health Agency Public Internet Access
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Intermountain Health Care is a leading medical health provider in the area. Intermountain Health Care has free public wi-fi on all campuses.

11	Agency/Group/Organization	Washington County Flood Control Authority
	Agency/Group/Organization Type	Other government - County Flood Control Authority
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Washington County Flood Control Authority is the lead agency in managing flood-hazards in the County and participates with St. George in flood control.
12	Agency/Group/Organization	Washington County Water Conservancy District
	Agency/Group/Organization Type	Other government - County Water Management Services
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Washington County Water Conservancy District, a not-for-profit public agency, was established to manage Washington County's water needs. The Washington County Water Conservancy District works in conserving, developing, managing and stabilizing water supplies within the county.

Identify any Agency Types not consulted and provide rationale for not consulting

No agencies were specifically avoided during the consultation process.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Utah Balance of State	The City of St. George places a high priority on providing shelter, housing and services for persons experiencing homelessness. The City's goals reflect the State's CoC goals for ending homelessness.

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

The City adheres to its HUD approved Citizen Participation Plan. In accordance with that plan, and in many cases in addition to that plan, the City of St. George hosts training sessions, attends meetings, holds public meetings and hearings, places copies of various CDBG plans and reports on the City's website (including draft versions prior to final approval), makes copies of the plans available for review in both draft and final forms, and accepts and incorporates citizen input and feedback. Along with the annual processes, the public is advised of all program planning activities, actions, and plan amendments, by published notices on the City's website, and personal mailings as appropriate. In order to improve program outcomes, the City of St. George also collaborates and cooperates with other governmental agencies as well as a number of for-profit and non-profit organizations to develop viable program activities. For all CDBG activities, the City of St. George works to provide full accessibility for the disabled, and provides translation and hearing-impaired services for those who request them.

Citizen participation and involvement in the development of this Annual Action Plan has not only included the input taken at specifically noticed activities, but in many cases from either direct or indirect interactions with citizens and agencies otherwise involved with any activity associated with an objective of the City's CDBG program. The following summarizes the noticed activities made available for general public participation, involvement and input into the 2020 Action Plan:

05/06/2020: PY2020 Funding Workshop - overview of PY2020 CDBG program funding and potential CDBG-CV funding.

12/12/2020: Public Notice for the 5-day public comment period (in accordance with the CARES Act) to be held from 12/12/2020 to 12/17/2020 for the 2020 Annual Action Plan.

12/17/2020: Public Hearing to address comments by City residents on the 2020 Annual Action Plan.

1/28/2021: Public Notice for the 5-day public comment period (in accordance with the CARES Act) to be held from 1/28/2021 to 02/03/2021 for the 2020 Annual Action Plan.

02/04/2021: Public Hearing to address comments by City residents on the 2020 Annual Action Plan.

02/24/2021: Public Notice for the 5-day public comment period (in accordance with the CARES Act) to be held from 03/12/2021 to 03/17/2021 for the 2020 Annual Action Plan.

03/10/2021: Public Notice for the 5-day public comment period (in accordance with the CARES Act) to be held from 03/12/2021 to 03/17/2021 for the 2020 Annual Action Plan.

03/18/2021: Public Hearing to address comments by City residents on the 2020 Annual Action Plan.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
1	Funding workshop	Non-targeted/broad community	A funding workshop for the 2020 Action Plan funding cycle was held on May 6, 2020. This event was held digitally due to the COVID-19 pandemic and was open to the public. It was attended by potential applicants of CDBG funding. Applications for funding were made available and applications were due May 20,2020.	Representatives from participating organizations asked questions about the upcoming funding cycle including questions about the funding application. Staff provided details about eligible activities, eligible expenditures, reporting and record keeping requirements etc.	All comments accepted.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
2	Public notice	Non-targeted/broad community	A 5-Day Public Comment Notice was made on December 12,2020 that the Public Comment Period was to begin on December 12 and run through December 17, 2020. This announcement also included the announcement of the Public Hearing on December 17, 2020.	There were no comments received.	All comments accepted.	
2	Public notice	Non-targeted/broad community	A 5-Day Public Comment Notice was made on January 28, 2021 that the Public Comment Period was to begin on January 28 and run through February 03, 2021. This announcement also included the announcement of the Public Hearing on February 04, 2021.	There were no comments received.	All comments accepted.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
2	Public notice	Non-targeted/broad community	A 5-Day Public Comment Notice was made on February 24, 2021 that the Public Comment Period was to begin on March 12 and run through March 17, 2021. This announcement also included the announcement of the Public Hearing on March 18, 2021.	There were no comments received.	All comments accepted.	
2	Public notice	Non-targeted/broad community	A 5-Day Public Comment Notice was made on March 10, 2021 that the Public Comment Period was to begin on March 12 and run through March 17, 2021. This announcement also included the announcement of the Public Hearing on March 18, 2021.	There were no comments received.	All comments accepted.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
3	Public Hearing	Non-targeted/broad community	A Public Hearing was held on December 17, 2020 at City Council Chambers at City Hall, 175 E 200N to address the comments from the City residents on the 2020 Annual Action Plan.	There were no comments received.	All comments accepted.	
3	Public Hearing	Non-targeted/broad community	A Public Hearing was held on February 04, 2021 at City Council Chambers at City Hall, 175 E 200N to address the comments from the City residents on the 2020 Annual Action Plan.	There were no comments received.	All comments accepted.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
3	Public Hearing	Non-targeted/broad community	A Public Hearing was held on March 18, 2021 at City Council Chambers at City Hall, 175 E 200N to address the comments from the City residents on the 2020 Annual Action Plan.	There were no comments received.	All comments accepted.	

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

The City of St. George plans to utilize the following funds during the 2020 program year. They are \$651,676 in entitlement funding from HUD as well as \$60,000 in program income that was received over the past year and \$293,493.05 in funding from previous years.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	651,676.00	60,000.00	PY14 69,203.89 PY15 26,993.42 PY16 7,418.46 PY17 189,877.28 Prior Year Total 293,493.05	1,005,169.05	0	N/A

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied:

Federal Resources

Federal Emergency Management Agency (FEMA) Funds

FEMA awards an annual grant to the Five County Association of Governments, enabling the agency to issue payments to landlords to prevent eviction of low-income persons and issue payments to utility companies to prevent shutoffs which would place a St. George resident at risk.

Low-Income Housing Tax Credits

The Low-Income Housing Tax Credit Program (LIHTC) provides financial support for the acquisition and rehabilitation or development of eligible rental projects for low and moderate-income households.

McKinney–Vento Supported Housing Program

This program is a federally funded competitive grant program annually re-authorized by Congress and administered by HUD which contributes money each year to fund a range of homeless programs, including permanent supported housing for persons with disabilities, transitional housing, and supportive services.

Section 8 Certificates and Vouchers

The Section 8 Program, under the direction of the St. George Housing Authority (SGHA), places residents in units; however the waiting list is long.

State Resources

Critical Needs Housing

Is an appropriation from the Utah State Legislature for special housing purposes within the state.

- Emergency Home Repair

- Grants to Leverage Housing Monies (including HUD SHP grants)
- Accessibility Design for Disabled Individuals
- Technical Assistance to help write housing grants for rural agencies
- Down Payment Assistance for Special Needs Rental Projects
- All funds must be used to serve those whose income is at or below 125% of the Federal Poverty Guidelines
- All funds must be used to serve those whose income is at or below 125% of the Federal Poverty Guidelines

Emergency Shelter Grant

The State Homeless Coordinating Committee allocates funds as part of a competitive application process.

Olene Walker Housing Loan Fund

The fund is comprised of state and federal funds for assistance in the construction, rehabilitation, and purchase of multi-family and single-family housing units throughout the state.

Pamela Atkinson Homeless Trust Fund

Formerly known as the Homeless Trust Fund, this fund has been administered by the Department of Community and Culture since 1983. Funded by the Utah State Legislature and by contributions made by individuals on their Utah Individual Income Tax Form TC-40, this money goes to fund various agencies statewide in moving people from homelessness to self-sufficiency.

State HOME Allocations

The Utah Department of Housing and Community Development (DHCD) allocates its HOME appropriation through competitive funding rounds.

Local Resources

City of St. George

The main city offices are located at 175 East and 200 North. The city provides full municipal services for city residents.

If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan:

The City of St. George purchased a building for the purpose of providing services to the homeless community. This building is host to the Switchpoint Community Resource Center. Switchpoint differs from a homeless shelter in that it provides a variety of services under one roof. Persons staying in the shelter will be offered a custom daily plan of action that will personally assist them in developing goals for their future. Providing resources and skills helps the homeless to better transition into permanent housing.

Discussion:

No further discussion required.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	1A Increase & Expand Public Services LMI	2020	2021	Non-Homeless Special Needs Non-Housing Community Development		Quality of Life Improvements	CDBG: \$155,000	Public service activities other than Low/Moderate Income Housing Benefit: 3000 Persons Assisted
2	1B Increase & Expand Public Services Special Needs	2020	2021	Homeless Non-Homeless Special Needs Non-Housing Community Development		Quality of Life Improvements	CDBG: \$496,676	Public service activities other than Low/Moderate Income Housing Benefit: 1000 Persons Assisted
3	1C Promotion of Fair Housing	2020	2021	Non-Homeless Special Needs Non-Housing Community Development		Quality of Life Improvements	CDBG: \$0	Public service activities for Low/Moderate Income Housing Benefit: 0 Households Assisted
4	2A Increase & Improve Access to Public Facilities	2020	2021	Non-Housing Community Development		Non-Housing Community Development	CDBG: \$293,493.05	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 2,000 Households Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
5	2B Increase &Expand Capacity Public Infrastructure	2020	2021	Non-Housing Community Development		Non-Housing Community Development	CDBG: \$0	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 0

Goal Descriptions

1	Goal Name	1A Increase & Expand Public Services LMI
	Goal Description	The City will continue to provide support for local service providers with a focus on services for low- and moderate-income (LMI) populations.
2	Goal Name	1B Increase & Expand Public Services Special Needs
	Goal Description	The City will continue to provide support for local service providers with a focus on services for special needs populations including homeless services and services for persons with disabilities.
3	Goal Name	1C Promotion of Fair Housing
	Goal Description	The City of St. George will promote fair housing throughout the City.
4	Goal Name	2A Increase & Improve Access to Public Facilities
	Goal Description	The City will provide funding for the expansion and improvement of public facilities in LMI neighborhoods throughout the community.
5	Goal Name	2B Increase &Expand Capacity Public Infrastructure
	Goal Description	Provide a suitable living environment for the community by increasing and expanding infrastructure projects which: 1) primarily benefit low-income citizens, and 2) improve the availability of facilities and services. These projects may include, but are not limited to improvements to water facilities and drainage systems, sidewalks, street improvements and added bus stops.

Projects

AP-35 Projects – 91.220(d)

Introduction

The following projects have been identified for funding during the 2020 program year which runs from July 1, 2020 through June 30, 2021.

Projects

#	Project Name
1	CDBG: Program Administration (2020)
A	Program Admin
2	CDBG: Public Facilities & Infrastructure Improvements (2020)
A	Fire Protection Equipment
3	CDBG: Public Services (2020) – COVID-19 Response
A	Big Brothers Big Sisters Southern Utah
B	Dove Center
C	Family Support Center
D	Memory Matters
E	Switchpoint

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs:

Project 1 Program Administration is associated with staff costs in administering the CDBG program.

Project 2 Public Facilities are not be utilized with the PY20 allocation in response to the Covid-19 pandemic (see additional information in Project 3 below). However, there are prior year resources that will be focused in this area. With the prior year resources, the City plans to purchase fire protection equipment. This fire protection equipment is needed in order to protect employees and the public from contaminants. Emergency response personnel must decontaminate their turnouts between calls so contaminants are not tracked from one site to another. This project category primarily focuses on the goal of Non-Housing Community Need.

Project 3 Public Services Covid-19 Response will address the needs of low and moderate incomes households and the special needs population. Activities in this project will address the priority need of Quality of Life Improvements. In response to the Covid-19 pandemic, and as a result of the CARES Act’s removal of the 15% cap on Public Services, the majority of PY20 funding will be focused on Public Services as a way to prevent, prepare for, and respond to coronavirus. The State of Utah has issued multiple State of Emergency Declarations, Statewide COVID-19 Restrictions, and other COVID-19 related orders in response to the pandemic. Due to government mandates in response to the virus, and due to

the nature of the virus, our non-profit partners have seen a dramatic reduction in donor funding and volunteer hours. In response to the coronavirus, our non-profit partners have had to pivot and change many of their operational procedures. Partners have had to quickly adapt and move what services they could to digital platforms to maintain their level of service to their clientele. For services that cannot be rendered online, non-profit partners have had to increase expenditures by purchasing personal protection equipment (PPE), protective screens, cleaning supplies and other items. They have seen an increase in staff hours with the reduction in volunteer hours and to encourage social distancing have had to stagger staff hours or have created varying shifts.

AP-38 Project Summary

Project Summary Information

1	Project Name	CDBG: Program Administration (2020)
	Target Area	N/A
	Goals Supported	1A Increase & Expand Public Services LMI 1B Increase & Expand Public Services Special Needs 1C Promotion of Fair Housing 2A Increase & Improve Access to Public Facilities 2B Increase & Expand Capacity Public Infrastructure
	Needs Addressed	Quality of Life Improvements Non-Housing Community Development
	Funding	CDBG: \$35,000.00
	Description	Administration of the 2020 CDBG Program for the City of St. George, UT. This will include program planning efforts. There is no corresponding National Objective for Administration though these efforts support the successful completion of all other projects and activities. IDIS matrix codes will be 21A & 20. Administrative efforts are capped by HUD regulations at no more than 20% of the annual CDBG allocation.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	Citywide administration of the CDBG program.
	Planned Activities	Citywide administration of the CDBG program.
	2	Project Name
Target Area		N/A
Goals Supported		2A Increase & Improve Access to Public Facilities 2B Increase & Expand Capacity Public Infrastructure
Needs Addressed		Non-Housing Community Development
Funding		CDBG: \$293,493.05

	Description	There are prior year resources that will be used to purchase fire protection equipment. This fire protection equipment is needed in order to protect employees and the public from contaminants. Emergency response personnel must decontaminate their turnouts between calls so contaminants are not tracked from one site to another. The proposed activity falls under IDIS Matrix code 03O.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	2,000
	Location Description	N/A
	Planned Activities	Fire Protection Equipment
3	Project Name	CDBG: Public Services (2020) COVID-19 Response
	Target Area	Citywide
	Goals Supported	1A Increase & Expand Public Services LMI 1B Increase & Expand Public Services Special Needs 1C Promotion of Fair Housing
	Needs Addressed	Quality of Life Improvements
	Funding	CDBG: \$616,676.00
	Description	<p>CDBG funded Public Services for the 2020 Program Year. Public services are typically offered by non-profit partners of the City of St. George.</p> <p>Non-profit partners for the 2020 Program Year are listed in the planned activities section below.</p> <p>Typical activities may include after school tutoring for at-risk youth, respite care, senior services and services for persons with special needs, and homelessness services. These activities are offered based on individual eligibility and typically meet the "LMI Limited Clientele" National Objective. IDIS Matrix codes may include 05A, 05B, 05D, 05E, 05F, 05G, 05J, 05M, 05N, 05O and 05W.</p> <p>Typically, the City is limited by CDBG regulations to a 15% Public Services cap of the annual allocation and program income for Public Services activities. Due to the CARES Act and in response to the coronavirus pandemic, this cap has been temporarily lifted. The City of St. George will focus funding in this category in order to prepare, prevent, and respond to the COVID-19 pandemic.</p>

Target Date	6/30/2021
Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 4100 individuals will benefit from the proposed activities. Clientele for the proposed activities include those who are homeless or approaching homelessness, domestic abuse survivors, youth in need of respite care, youth seeking mentorship, those with dementia/Alzheimer's, and more. The focus of each of the proposed activities is to help our low to moderate income population receive the services they need.
Location Description	Citywide
Planned Activities	Public service to be undertaken by the City of St. George are: Big Brothers Big Sisters: One-to-One Youth Mentoring - \$20,000 Dove Center: Client Services LMI Limited Clientele - \$50,000 Family Support Center: Crisis and Respite Care Services - \$10,000 Memory Matters: Client Services LMI Limited Clientele - \$40,000 Switchpoint: Client Services LMI Limited Clientele - \$494,676

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The City of St. George is located in the southern tip of Utah, a naturally rich area for tourism with access to nature and national parks. However, it is also isolated from other metro areas, with I-15 as the only main road in and out of the City. There are low-income households scattered throughout the City, but the downtown areas have a concentration of low-income households. This area consists of Census Tracts 271300 and 271400, however not all block groups may qualify. Infrastructure and public facility improvements will be targeted to low- and moderate-income neighborhoods as identified by Census Tract block groups. Assistance to minority populations will be directed throughout the City.

Geographic Distribution

Target Area	Percentage of Funds

Rationale for the priorities for allocating investments geographically

The City does not allocate funding based on geographical terms other than for activities that must be located within low to moderate income census tract block groups as described above.

Discussion

No further discussion necessary.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

The City St. George will not provide funding directly for the development of new housing, however through a variety of programs and projects the City will provide support for the development of affordable housing within St. George, UT.

One Year Goals for the Number of Households to be Supported	
Homeless	3000
Non-Homeless	1000
Special-Needs	100
Total	4100

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	0
Acquisition of Existing Units	0
Total	0

Discussion

While the City will not provide funding directly for the development of new housing, improvements to public infrastructure and public facilities will help encourage and support development of affordable housing throughout the community.

AP-60 Public Housing – 91.220(h)

Introduction

Public Housing needs within the City of St. George have been identified through a number of studies and reports. However, the St. George Housing Authority (a separate entity from the city) is the principal agency utilized to address those needs. The City will continue to cooperate with the Housing Authority in the development of public housing. The City's Economic & Housing Development Department will be the lead and continue to consult and coordinate efforts with the St. George Housing Authority. The Community Development Department will assist as needed.

Actions planned during the next year to address the needs to public housing

At this time, the City will not utilize any of the CDBG funds for public housing investments.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

The City of St. George does not currently own or manage any public housing units. Therefore, the City has not developed a plan to encourage public housing residents to become more involved in the management of public housing or to encourage them to become owners of their public housing units.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Not applicable.

Discussion:

No additional discussion required.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

The goal of the State of Utah’s Plan to End Homelessness is that “every person within Utah will have access to safe, decent, affordable housing with the needed resources and support for self-sufficiency and well being.” The key to obtaining this goal and ending chronic homelessness is the “Housing First” strategy, supported by the state.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The City’s goal is to increase housing alternatives for homeless persons and families, and for other persons with special needs.

The City of St. George, other local government officials, nonprofit organizations and the private sector have been addressing the problems of homelessness for several years. Homelessness and other public/human service needs have been a high priority in allocating federal and local resources. The City, Washington County, the local homeless service providers as well as Five County Association of Governments and other community organizations will continue in the implementation of the Continuum of Care strategy for addressing and reducing homelessness within St. George. The City will continue its support of human services to the homeless and to those who are at risk of becoming homeless.

The City of St. George will continue supporting entities which provide services to homeless families and individuals. The City will also continue to support nonprofit housing development entities in the development, management and operations of affordable housing for homeless persons and families and those at risk of homelessness.

Addressing the emergency shelter and transitional housing needs of homeless persons

A consortium of local homeless services and housing providers are involved in planning and coordinating programs in the St. George area. The principal organizations are United Way of Dixie, DOVE Center, St. George Housing Authority, Southwest Center Mental Health, Utah Department of Workforce Service, Erin Kimball Foundation, Red Rock Center for Independence, Habitat for Humanity and Five County Association of Governments. The City continues to support the local Continuum of Care and the Homeless Coordinating Committee's active roles in providing cooperation, innovation and local control in the provision of services to address homelessness.

Helping homeless persons (especially chronically homeless individuals and families, families

with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The City of St. George purchased a building for the purpose of providing services to the homeless community. This building, SwitchPoint, differs from a homeless shelter in that it will provide a variety of services under one roof. Persons staying in the shelter will be offered a custom daily plan of action that will personally assist them in developing goals for their future. Providing resources and skills helps the homeless to better transition into permanent housing. Services to be offered include: emergency shelter; emergency food pantry; general assistance with ID's and birth certificates; food stamps; Medicare; Medicaid; domestic violence; employment; resumé building; alcohol and addiction; work to success; parenting; budgeting; clothing vouchers; food vouchers; adult mentoring; and volunteer opportunities for the community.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

St. George City's non-homeless greatest needs are: 1) persons with severe mental illness; and, 2) persons with alcohol and other drug addictions. To meet these needs, several agencies within the community are in place to provide much these valuable and supportive services. Listed below are the agencies and more specific information about the support services.

Southwest Utah Mental Health

(SWUMH) serves people with diagnoses of severely and persistently mentally illness as well as substance abuse problems. They also work with youth and families. SWUMH currently has a 6 bed facility in St. George that serves about 12 persons. They also operate the Horizon House for substance abuse treatment in St. George that serves about 45 adults per year. This is a residential treatment facility. The stay at Horizon House is limited to ninety days.

The Southwest Utah Behavioral Health Center

(SWBHC) provides housing for persons who meet the criteria for "chronically mentally ill" (including substance abuse disorders). Three duplexes known as "Dixie View" provide a total of 16 beds for a combination of single residents or single adults with children. Although treatment is received on an

outpatient basis, each resident receives case management and an individual treatment plan outlining and addressing needs such as psychiatric needs including medication monitoring, medical needs, counseling, employment and vocational needs, recreational, and any other specialized need the resident might have.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

The mission of the U.S. Department of Housing and Urban Development (HUD) is to increase homeownership, promote community development, and expand access to decent affordable housing without discrimination. One of the greatest problems in meeting this mission occurs through overly restrictive regulations and/or unwarranted costs added to the price of housing. Although these restrictions and costs may apply to all housing, low- and moderate-income (LMI) families continue to be the most affected income group, because even under the most favorable conditions, they have the fewest options available to buy a dwelling, or to even rent a house or apartment.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The City of St. George has worked to eliminate or amend many of its regulations that overly restricted or totally excluded community housing options. The City has enacted zoning regulations that allow for smaller lots and multi-family developments, allows manufactured houses in all zoning districts, participates in the development of LMI and special needs housing, and supports programs and other agencies as they address particular community housing needs.

During the 2020 program year, the City will continue to base its actions to overcome barriers to affordable housing on the goals espoused in the City's 2019 Analysis of Impediments to Fair Housing Choices. Although the Analysis of Impediments is directed toward Fair Housing Impediments, recommendations from the document also easily apply to the broader picture of barriers or impediments to affordable housing.

AP-85 Other Actions – 91.220(k)

Introduction:

The City of St. George **Economic & Housing** Development Department encourages agency collaboration and cooperation to improve program outcomes. Various non-profit agencies will partner to benefit Switchpoint Community Resource Center, a building purchased by the City of St. George for the purpose of providing services to the homeless community. The City's priority is preventing homelessness through providing affordable housing.

Actions planned to address obstacles to meeting underserved needs

The City will continue to work closely with community agencies to target and address the specific needs of underserved groups in the city. These community agencies include the St. George Housing Authority, the Five County Association of Governments, the Utah Balance of State COC and LHCC, United Way Dixie and the Switchpoint Community Resource Center among many others. The City coordinates its partners and local nonprofits and administers the CDBG program to help deliver services and programs to its underserved citizens.

Actions planned to foster and maintain affordable housing

While the City will not provide funding directly for the development of new housing, improvements to public infrastructure and public facilities will help encourage and support development of affordable housing throughout the community.

The City will also work towards goals established in the Moderate Income Housing element of the City's General Plan.

Actions planned to reduce lead-based paint hazards

While there are no activities proposed directly involving a housing related activity, associated housing units and areas acquired for public facilities will be examined for the presence of lead-based paint and lead-based paint hazards. The City follows all lead-based paint regulations and requirements as required by HUD and will continue to evaluate and reduce lead-based paint and lead-based paint hazards where programs are affected.

Actions planned to reduce the number of poverty-level families

To address the need of reducing poverty in the City of St. George, the use of multiple funding resources is required. The City will continue to work with agencies that provide services directly to poverty level families, including the use of Low-income Housing Tax Credits, Section 8 Certificates and Vouchers, and CDBG funds. The City will work towards improving the quality of life for its LMI citizens by providing vital

public services through the CDBG program. Services offered are telephone helplines, community engagement and outreach programs, youth mentorship programs, family support in case of crisis, and work with homeless persons. These services work to directly and indirectly help fight poverty.

Actions planned to develop institutional structure

The City of St. George will emphasize a team approach to problem solving and place a high priority on developing strategic partnerships and strong communication networks with its community partners identified in SP-40 Institutional Delivery Structure.

The City will expand the cooperative efforts that are now in place and will continue its active role in providing cooperation and control in the provision of opportunities which address the needs of City citizens. As the City funds activities and implements strategies that enable achievement of the HUD statutory goals, increased vigilance on the part of City staff will be sought to ensure that intended goals are achieved. This will be accomplished through the monitoring process as outlined in the City's CDBG Program Policies and Procedures manual.

Furthermore, as it relates with assisting homeless individuals and families, the City will continue to support the local Continuum of Care and the Local Homeless Coordinating Committee's (LHCC) active roles in providing coordination to homeless providers in the City.

Actions planned to enhance coordination between public and private housing and social service agencies

A consortium of local homeless services and housing providers are involved in planning and coordinating programs in the St. George area. The principal organizations are: United Way of Dixie, DOVE Center, St. George City Housing Authority, Southwest Center Mental Health, Utah Department of Workforce Service, Erin Kimball Foundation, Red Rock Center for Independence, Habitat for Humanity and the Five County Association of Governments.

The City will continue to support the local Continuum of Care and the Homeless Coordinating Committee's active roles in providing cooperation, innovation and local control in the provision of services to the community.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

The City receives program income from the sale or transfer of property from the Down Payment Assistance Program (DPAP). However, the City elected not to continue that program for the 2017 program year has not reimplemented it since that time.

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	60,000
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	60,000

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	80.00%

The City estimates the percentage of CDBG funds that will be used for activities that benefit LMI persons will be 80%. This is based upon the projects funded for a one-year period of time to be utilized during the 2020 program year - July 1, 2020 through June 30, 2021.

Attachments

Citizen Participation Comments

No comments received.

Grantee SF-424's and Certification(s)

Insert signed certifications